## On the Existing Problems in the Territorial Management of Party Construction in Chinese Universities and Its Causes

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**Abstract:** Territorial management helps to clarify the implementation of responsibilities and ensure that all decisions and plans are implemented at the grassroots level. It also helps to strengthen governance at the source and promote the solution of problems and conflicts at the grassroots level. The Regulations on the Work of Grassroots Organizations of Ordinary Institutions of Higher Learning of the Communist Party of China in the new era clearly stipulates that Party construction in colleges and universities should adhere to the principle of territorial management. This paper analyzes the problems existing in the territorial management of Party construction in Chinese universities and its causes, and innovatively puts forward the need to further improve the comprehensive strengthening of strict party governance, the evaluation and examination work, and the management mechanism to be further perfected.

#### 1. Introduction

Party building is short for the construction of the Communist Party of China, which refers to the theoretical and practical activities that the Communist Party conducts under the guidance of Marxist theory to lead the country, society and strengthen its own construction. Party building in colleges and universities refers to the party building in colleges and universities, which is the product of the combination of the construction of the Communist Party of China and the socialist colleges and universities with Chinese characteristics. Territorial management refers to the organization, coordination, leadership and control of the managed objects in the territory according to the standards and requirements.

#### 2. Current situation of Party construction management in universities and colleges in China

First, it consulted the "Guangdong Province Inspection Work Column" -- the eighth round of inspection published to the public by the 12th Guangdong Provincial Party Committee, and reported the progress of inspection rectification by the Party committees of 30 universities under Guangdong provincial administration. Second, it checked the information of leading university officials investigated and investigated for serious violations of discipline and law on the websites of the CPC Central Commission for Discipline Inspection and the National Supervisory Commission, PRC in the columns of "Investigation". Third, we conducted a questionnaire survey on 6 colleges and universities in Guangzhou, Guangdong Province, in order to better understand the current situation of Party construction management in Guangdong colleges and universities. The results of the investigation show that the six universities in Guangdong have clear targets for the territorial management responsibility of the Party building work. They have carried out the territorial management responsibility of the Party building work in colleges and universities through the forms of the party building work inspection, the Party building work review, the party building project declaration and research, and made some achievements. However, in the actual work, there are still some problems that cannot be ignored, such as the implementation of strict Party governance needs to be strengthened, the degree of ideological attention is not enough, multiple management leads to repetitive work, the

construction of detailed rules of the territorial management responsibility system of the Party building work is not comprehensive enough, and the evaluation and assessment work is not perfect.

#### 2.1. The implementation of strict Party self-governance needs to be strengthened

According to the 8th round of inspection of the 12th Guangdong Provincial Party Committee in the column on Inspection Work of Guangdong Province, problems such as insufficient implementation of the strategic deployment of comprehensively and strictly governing the Party in the 30th round of inspection of the 12th Guangdong Provincial Party Committee were found. Among them, the Party committees of 20 universities were found to be insufficient in implementing the strategic plan of comprehensively governing the Party strictly, 5 universities were found to be not strict in comprehensively governing the Party strictly, 4 universities were not strong enough in promoting comprehensively governing the Party strictly, and 1 university was found to have failed to consolidate its political responsibility for comprehensively governing the Party strictly.

A review of the political inspection of the Central Inspection team to the Ministry of Education and 31 universities under central administration shows that most universities are not solid enough in carrying out the main responsibility of strictly governing the Party. Among them, 30 universities are "not solid enough" and "have weak links" to fulfill the two responsibilities of comprehensively and strictly governing the Party, and 1 university is "not in place" to fulfill the main responsibilities of comprehensively and strictly governing the Party. <sup>[1]</sup>

#### 2.2. Insufficient ideological attention

Through the questionnaire, it is found that in the "implementation of the university party building work in the territorial management of the territorial Party committee thought how much importance? As for the problem, 44.92% think that the attention is not enough, 16.07% think that it is not clear, 39.02% think that it is very important. The survey shows that the degree of attention is not enough.

Thought determines action. Judging from the feedback from the inspection, the common problem in the process of Party organizations performing their duties is "emphasizing business and neglecting Party building". Some local Party organizations regard the development of local economy as an important main business in accordance with the original fixed thinking, and do not pay attention to the idea of "grasping Party construction work as the biggest political project", but regard Party construction work as a sideline, or as "dispensable", and some local Party organizations do not pay enough attention to the implementation of the responsibility system of Party construction work. Even marginalize and weaken the party building work, and it is impossible to supervise, inspect and guide the implementation of the responsibility of the party building work in the universities in the territory.

#### 2.3. Multiple management leads to repetitive work

"Opinions on Establishing and improving the Responsibility System of Local Party Committees and Departments' Leading Party Groups (Party Committees) for Grassroots Party building Work" (hereinafter referred to as "Opinions") : "Grass-roots units with territorial management of organizational relations and vertical management of operational work shall be led by local Party committees under the guidance of the leading Party groups (Party committees) of the competent operational departments." According to the relevant provisions, the Party building work in colleges and universities needs to accept the inspection, inspection, evaluation, guidance, supervision and other links of the Party organizations at all levels from all directions. The management originally should be "two sides" of the competent departments and the local Party committees, but has become "multi-party" management. As a result, the management level, management content and management mode overlap, which directly leads to the duplication of work nature, work content and work report materials.

After a questionnaire survey, in the question "Is there multiple management of the Party building work of the prefectural university Party committee leading to duplication of work? Among the problems, 50.49% think they exist, 24.59% think they do not exist, and 24.92 think they are unclear. It can be seen that there are multiple management of the party building work of the prefectural Party committees, leading to duplication of work.

# **3.** Problems and causes in the territorial management of Party building work in colleges and universities

#### 3.1. Management responsibilities are unclear

Due to the vague boundary of the Party building responsibilities of "multiple leadership" in the territorial management of intra-party regulations and regulations, no existing written provisions or implementation rules of the management operation rules, unclear boundary of responsibilities, affected by a number of factors such as work thinking and vague understanding of related responsibilities, some territorial Party committees think that the local social and economic affairs they shoulder are complex and heavy tasks. Regardless of the leadership of the party building work in the prefectural universities, it is considered that the guidance of the Party committee in charge of the business department (leading Party group) is on the line. As a result, either the management function is not in place or the management function overlaps, which leads to the unclear responsibility subject of the party building work in the prefecture-affiliated universities to a certain extent. <sup>[2]</sup>

#### 3.2. The mechanism is not well established

In order to implement the responsibility system of guiding and supervising the party building work in colleges and universities, it is necessary to establish the working mechanism of party building which conforms to the actual situation in colleges and universities. However, in the actual work, some regional Party committees do not pay enough attention to the party building work in colleges and universities and the implementation of the Party building work responsibility system in colleges and universities, and the main body of responsibility is not clear. Some regional Party committees do not take the initiative to coordinate and communicate with colleges and universities, and have little contact with colleges and universities, and even think that the implementation of the party building work responsibility system in colleges and universities is their own business.

Through the questionnaire, it is found that in the question of "whether the establishment of the territorial management mechanism for the implementation of the Party building work in colleges and universities is perfect", 41.31% think it is not perfect, 36.39% think it is perfect, and 22.3% think it is unclear. It can be seen that the territorial management mechanism needs to be further improved.

#### 3.3. The evaluation and assessment work is not perfect

Party building in colleges and universities is an important part of the work of local Party committees and should be included in the evaluation and assessment of the work of local Party committees. However, in the actual work, the principle of combining quantitative and qualitative is not established, the assessment indicators are qualitative, the content of quantitative assessment is relatively small, the actual completion of the work and the satisfaction of the masses are not linked together, there is no specific assessment method and scientific evaluation index system. The evaluation and implementation of the Party building work and the responsibility system of Party building work in colleges and universities have not been attached great importance to the party committee in the territory, nor have they been included in the evaluation and assessment scope of the Party building work in the territory. The superior organization department usually arranges a period of time to listen to the report of the grassroots party organization or check the summary materials submitted to understand the grassroots situation, and the daily inspection and in-depth investigation are less. The implementation of the responsibility system for Party building has not been evaluated deeply and vigorously. <sup>[3]</sup>In the question "Is the implementation of the Party building work in colleges and universities territorialized management evaluation and examination work perfect?" In the questionnaire survey, 41.31% think it is not perfect, 33.44% think it is perfect, so it can be seen that the evaluation work needs to be further improved.

# 4. To construct the territorial management responsibility of Party building work in Chinese universities

#### 4.1. We will strengthen strict governance over the Party and uphold its overall leadership

The general secretary pointed out that "we will unswervingly govern the Party strictly in an allround way and deepen the great new project of Party building in the new era." On the new journey, we must uphold the Party's overall leadership, constantly improve it, strengthen the "four consciousness", "four confidence", do the "two maintenance", keep in mind the "great country", continue to improve the Party's scientific, democratic and law-based governance, and give full play to the Party's role as the leadership core of overall leadership and coordination of all parties!

#### 4.2. Establish an efficient working mechanism for Party building

In order to ensure that the local Party committee guides and supervises the implementation of the responsibility system of Party building in colleges and universities, it is necessary to establish a perfect and efficient working mechanism of party building. The implementation of the responsibility of the Party construction in colleges and universities is the embodiment of the work method of strengthening the grassroots party organizations in the new era, but also the consolidation of the development and construction of the party construction in colleges and universities, the need to adhere to the strict party governance, and is conducive to the formation of a truth-seeking and pragmatic work style of Party construction. Local Party committees guide the working mechanism of Party building in universities in such aspects as political, ideological, organizational, style, discipline and system construction.

#### 4.3. We will establish a sound system for evaluating Party building

The implementation of the responsibility system of Party building in colleges and universities needs to be tested by examination and evaluation. Based on the actual situation of local Party building work and university Party building work, the territorial Party organizations should formulate a reasonable and scientific evaluation mechanism for Party building work, which can be carried out from the aspects of assessment subject, content, method, object and result, improve the setting of operable evaluation, and build a responsibility evaluation index system with "responsibilities, assessments, rewards and punishments". Implement accurate evaluation and assessment.<sup>[4]</sup>

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